



PANDEMIC RECOVERY OFFICE

State Fiscal Recovery Fund

Quarterly Progress and Performance Report

Fiscal Year 2026 Quarter 1

Issued: October 31, 2025

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Purpose

The following report complies with Article 1 Section 18 of the State Fiscal Year (FY) 2026 enacted budget that requires the Pandemic Recovery Office (PRO) to submit a biannual report on the status of projects financed by the American Rescue Plan Act's (ARPA) State Fiscal Recovery Fund (SFRF). As specified in Article 1 Section 18, the report identifies projects that are at risk of significant underspending or noncompliance with federal or state requirements and includes an assessment of how these projects can be remedied.¹

Methodology

To help identify projects potentially at risk of significant underspending, PRO considers two factors:

- A spend projection model to estimate how long it will take each project to exhaust its SFRF appropriation based on prior project spending patterns.
- A comparison of actual expenditures through the first quarter of FY 2026 against the planned expenditures through the same period.

SFRF projects that were flagged in the spend projection process and had actual expenditures less than 75% of planned expenditures were reviewed for a determination of at-risk status.² PRO considered all other relevant factors in making a final determination as to whether a project is at risk.

For all projects that were deemed to be at risk, PRO contacted the relevant State agencies to gain an understanding as to why spending is significantly behind expectations. PRO also requested information regarding plans to accelerate spending so that all funds are spent by U.S. Treasury's expenditure deadline of December 31, 2026.

Any project that met at least one of the above criteria, PRO determined such a project warranted monitoring. These projects are included in a separate monitored table in this report. PRO will continue to monitor these projects and may include them in subsequent editions of this report as needed. SFRF projects for which the cumulative planned expenditures through the first quarter of FY 2026 are less than 10% of the projects' total appropriation are not included in this report.

In addition, SFRF projects under the U.S. Treasury revenue replacement expenditure category that met only one of the above criteria, and for which there are no financial conditions imposed on the entity executing the SFRF project, are not included in this report. SFRF projects under the U.S. Treasury revenue replacement expenditure category that met both criteria, and for which there are no financial conditions imposed on the entity executing the SFRF project, are included in the monitor table of this report. Under these circumstances, the State could satisfy the U.S. Treasury requirement that SFRF monies be spent by December 31, 2026, by transferring the unspent amount of the appropriation to the entity prior to that date.

One additional note of relevance to this specific report is that the State of Rhode Island is in the process of migrating to a new Enterprise Resource Planning (ERP) system. As of July 1, 2025, financial reporting is under this new ERP system. The SFRF spend data starting on July 1, 2025, is from the ERP. The

¹ [FY 2026 Appropriations Act](#)

² Please note that in prior reports PRO used the threshold of 50% of planned expenditures to identify projects to review for a determination of at-risk status. As the SFRF program is approximately one year from closeout, PRO increased the percentage for this and subsequent reports.

transition might be causing delays in State agencies' expenditures in recent months and could result in the inclusion of projects as Monitored Projects in this report.

Background

Through the first quarter of FY 2026, PRO approved 96 SFRF projects, totaling the State's full \$1.13 billion SFRF allocation. The State's SFRF allocation has been appropriated by the General Assembly and fully obligated by PRO. The approved SFRF projects have planned expenditures of \$1.03 billion through the first quarter of FY 2026. Total actual expenditures for the 96 approved projects were \$941 million, which is 91.7% of planned expenditures for those projects. The SFRF at-risk projects included in this report comprise 1.1% of the \$1.13 billion SFRF allocation.

At-Risk Project Table

Project	Original PRO Approval Date / Most Recent PRO Approval Date ³	Total Appropriation	Planned Expenditures as of 9/30/25	Actual Expenditures as of 9/30/25	% of Planned Expenditures Spent
<i>Department of Behavioral Healthcare, Developmental Disabilities and Hospitals</i>					
Crisis Intervention Trainings	3/21/2023 N/A	\$2,200,000 ^a	\$1,695,427	\$1,005,867	59.3%
Sub-Total		\$2,200,000	\$1,695,427	\$1,005,867	59.3%
<i>Department of Children, Youth and Families</i>					
Psychiatric Residential Treatment Facility	1/30/2023 12/30/2024	\$8,100,150 ^a	\$4,754,797	\$1,545,022	32.5%
Sub-Total		\$8,100,150	\$4,754,797	\$1,545,022	32.5%

³ PRO reapproves projects for various reasons, including but not limited to, the appropriation of additional funds for a project that must be accounted for in the project budget; revised project timelines; and updated key performance indicators to ensure the State is tracking relevant data.

a Appropriation was made in FY 2023 enacted budget on June 27, 2022.

b Appropriation was made in FY 2024 enacted budget on June 16, 2023.

c Appropriation was made in FY 2025 enacted budget on June 17, 2024.

Project	Original PRO Approval Date / Most Recent PRO Approval Date ³	Total Appropriation	Planned Expenditures as of 9/30/25	Actual Expenditures as of 9/30/25	% of Planned Expenditures Spent
<i>Executive Office of Housing</i>					
Municipal Fellows	10/5/2023 7/8/2024	\$1,300,000 ^b	\$1,025,308	\$392,893	38.3%
Transit-Oriented Development Zoning Municipal Technical Assistance	10/5/2023 1/22/2025	\$1,000,000 ^b	\$1,000,000	-	0%
Sub-Total		\$2,300,000	\$2,025,308	\$392,893	23.8%
Grand Total		\$12,600,150	\$8,475,532	\$2,943,782	34.7%

At-Risk Project Narratives

Crisis Intervention Trainings

Reason Identified

As of September 30, 2025, the project had actual expenditures of \$1,005,867. The actual expenditures are 59.3% of planned expenditures through September 30, 2025, which is below PRO's threshold of 75% of planned expenditures. Additionally, the current spending forecast shows full spend after the SFRF expenditure deadline of December 31, 2026. The project met both of PRO's criteria for being categorized as "at risk."

Proposed Agency Remedy

Within the last year, the following circumstances have had a direct impact on the *Crisis Intervention Trainings* (CIT) program and its spend.

Thundermist received separate grant funding and awarded a no-cost extension that was not taken into consideration when the SFRF budget was developed. It was assumed the SFRF funding would take over the other 50% of expenditures, thus increasing SFRF spend.

- Thundermist faced financial issues that led to layoffs and many employees opting to leave the agency. The CIT program was not impacted by layoffs but made hiring for open positions difficult. The program manager left in December 2024, and the senior director left the agency in July 2025. Both were the subject matter experts at Thundermist.
- Thundermist underwent a leadership transition. Leadership determined that the subject matter expertise and remaining program staff may not be the best match to support the long-term continued growth of the program. The organization is shifting to focus specifically on healthcare. Therefore, the deliverables changed, and the goal shifted to long-term sustainability by way of a consultant that has the capacity and expertise to oversee the program.
- CIT International placed a hold on its certification of police departments overall. Despite departments being ready, there was no progress in certifying eligible Rhode Island departments.

With these above changes, Thundermist submitted an amendment budget reflecting a \$200,492.99 decrease.

At this time, BHDDH does not anticipate that SFRF spend will catch up to the initial planned spend. BHDDH does anticipate that the program will spend the amended amount through June 30, 2026. The goal is to sustain CIT, and the deliverables below reflect how Thundermist plans to make this happen under the new landscape of the organization.

Change in contract deliverables:

Remove	Add
Provide technical assistance to all police departments with more than 3 CIT certified officers in developing policies and procedures for CIT Certification and MH emergencies.	Support police departments with 10% or more of officers certified to meet the conditions necessary to achieve state-level CIT recognition and/or national certification by providing, or supporting participation in, technical assistance and training, and by covering certification costs.
Provide specialized academies at least annually in advanced training, dispatch/911 training, MH training, and for medical personnel.	Ensure access to training locally and nationally for dispatch/911, MH providers, and medical personnel.
Partner with Brown University, Roger Williams University, and CIT International for program evaluation and research. Work with BHDDH and EOHS for data integration.	Conduct program evaluation conducted by qualified evaluator.
	Procure and execute a subaward to support implementation of statewide steering committee. The committee will collaboratively develop a governance structure and conduct future planning activities, inclusive of considering development of a local recognition process based on national best practices.

Psychiatric Residential Treatment Facility

Reason Identified

As of September 30, 2025, the project had actual expenditures of \$1,545,022. The actual expenditures are 32.5% of planned expenditures through September 30, 2025, which is below PRO's threshold of 75% of planned expenditures. Additionally, the current spending forecast shows full spend after the SFRF expenditure deadline of December 31, 2026. The project met both of PRO's criteria for being categorized as "at risk."

Proposed Agency Remedy

There has been no progress on the project since the update in the Quarterly Progress and Performance Report submitted on July 31, 2024, and after the June 14, 2024, letter issued by the Department of Administration, Division of Purchases at the request of the Department of Children, Youth, and Families (DCYF) Director requiring that St. Mary's cease work on the project. As of the end of June 2024, all DCYF youth were transitioned out of St. Mary's, and no children remain in its residential facility. Moving the youth out of St. Mary's was based upon performance issues with the programming provided to the children under residential placement.

On or about July 19, 2024, St. Mary's issued a detailed document regarding the status of the build project, including the amount of work completed in the categories of the deliverables of the build contract. On or about August 13, 2024, at the request of DCYF, St. Mary's issued a detailed summary and accounting of all funds paid to St. Mary's. A total of \$644,724.97 was accounted for as unexpended funds, which were

returned to the State. On August 24, 2024, St. Mary's ceased operations and on December 19, 2024, DCYF terminated its contract with St. Mary's for the construction and operation of the PRTF. This contract termination resulted in \$9,461,130 of available resources for the PRTF project.

In the Fiscal Year 2025 revised budget, \$2,900,000 of the \$9,461,130 appropriation for the PRTF SFRF project was reclassified to the *DHS – SNAP Retail Incentive Pilot* SFRF project to cover costs incurred by the State in the Eat Well, Be Well program in calendar year 2024. This change reduced the available resources for the PRTF SFRF project to \$6,561,130. On June 24, 2025, DCYF entered a Memorandum of Agreement (MOA) with the Department of Administration (DOA) allocating up to \$1,000,000 to the Division of Capital Asset Management and Maintenance (DCAMM) “for services related to conducting due diligence on a proposed property to serve as a Female Psychiatric Residential Treatment Facility (PRTF).” This MOA lowered the remaining funds for the PRTF SFRF project to \$5,561,130. DCYF continues to explore all options to increase the availability of psychiatric residential treatment placements for female children.

Municipal Fellows

Reason Identified

As of September 30, 2025, the project had actual expenditures of \$392,893. The actual expenditures are 38.3% of planned expenditures through September 30, 2025, which is below PRO's threshold of 75% of planned expenditures. Additionally, the current spending forecast shows full spend after the SFRF expenditure deadline of December 31, 2026. The project met both of PRO's criteria for being categorized as “at risk.”

Proposed Agency Remedy

Housing fellows are working in eight municipalities – Cranston, Coventry, Cumberland, Foster, Lincoln, Johnston, Newport, and Westerly. A total of \$1,146,000 has been awarded to the municipalities and is under agreements with the Executive Office of Housing (EOH). Another \$153,000 is under agreement with Systems Change Solutions, the program manager that recruited the fellows and is managing the fellows' learning program to supplement and assist them with their duties and development.

Fellows had start dates from December 2024 to March 2025 and all operate through October 31, 2026. Seven of the eight municipalities have been submitting reimbursement requests for their fellow, with only one community that has yet to submit any reimbursement invoices. EOH has been assisting the last community, which is expected to catch up on invoicing by November. EOH expects that spending will get on track once all eight municipalities have a consistent monthly cadence for reimbursements. Cranston's fellow was accepted into a graduate program at Harvard University and has reduced their hours to part time. EOH anticipates that this municipality will only be able to spend part of its total award. If all fellows are retained, EOH expects that almost all funds will be expended by October 2026, with the remaining funds equaling the amount that Cranston will not be able to spend.

Transit-Oriented Development Municipal Technical Assistance

Reason Identified

As of September 30, 2025, the project had no actual expenditures. The actual expenditures are 0% of planned expenditures through September 30, 2025, which is below PRO's threshold of 75% of planned expenditures. Additionally, the current spending forecast shows full spend after the SFRF expenditure deadline of December 31, 2026. The project met both of PRO's criteria for being categorized as “at risk.”

Proposed Agency Remedy

The Executive Office of Housing (EOH) executed a subaward for the project with the Rhode Island Housing and Mortgage Finance Corporation (RIHousing) that is memorialized through a memorandum of understanding. Through this arrangement, the project is being consolidated with RIHousing's other municipal technical assistance programs to allow for a cohesive and user-friendly system. Municipalities are enabled to select from a pre-approved consultant list for transit-oriented development-related services.

RIHousing and EOH have created the consultant list through the procurement process. RIHousing issued a notice for municipalities to apply for the grant opportunity, and the review committee has scored the nine municipal applications. The Transit Oriented Development (TOD) program review committee is recommending approval of seven projects totaling \$603,339 at RIHousing's Board of Commissioners meeting in October. After the audit fee and RIHousing's administrative costs, there is \$974,708 available for municipalities. If the seven recommended applications receive awards, there will be \$371,369 remaining.

Monitored Projects Table

SFRF projects that are included in the Monitored Projects Table are projects that (i) have either spent less than 75% of their planned expenditures or are not forecasted to be fully spent by December 31, 2026 or (ii) have spent less than 75% of their planned expenditures and are not forecasted to be fully spent by December 31, 2026 but can have underspend transferred to a non-state entity by December 31, 2026. PRO scrutinizes these projects at a higher level than other projects that are not included in the *State Fiscal Recovery Fund Quarterly Progress and Performance Report*. Typically, categorization of these projects is fluid with the possibility of a given project moving to the “at risk” category or being removed from the next report depending on project specific circumstances.⁴

The State of Rhode Island is in the process of migrating to a new Enterprise Resource Planning (ERP) system. As of July 1, 2025, financial reporting is under this new ERP system. The SFRF spend data starting on July 1, 2025, is from the ERP. The transition might be causing delays in State agencies’ expenditures in recent months and could result in the inclusion of projects as Monitored Projects in this report.

Project	Original PRO Approval Date / Most Recent PRO Approval Date ⁵	Total Appropriation	Planned Expenditures as of 9/30/25	Actual Expenditures as of 9/30/25	% of Planned Expenditures Spent
<i>Department of Behavioral Healthcare, Developmental Disabilities and Hospitals</i>					
9-8-8 Hotline	8/29/2022 12/24/2024	\$5,350,000 ^{a, b, c}	\$4,550,000	\$2,964,248	65.1%
Sub-Total		\$5,350,000	\$4,550,000	\$2,964,248	65.1%
<i>Department of Elementary and Secondary Education</i>					
Adult Education Providers	4/3/2023 9/20/2024	\$5,000,000 ^a	\$4,135,423	\$3,527,395	85.3%
Sub-Total		\$5,000,000	\$4,135,423	\$3,527,395	85.3%

⁴ The *State Fiscal Recovery Fund Quarterly Progress and Performance Report* is issued on April 30, and October 31 of a calendar year.

⁵ PRO reapproves projects for various reasons, including but not limited to, the appropriation of additional funds for a project that must be accounted for in the project budget; revised project timelines; and updated key performance indicators to ensure the State is tracking relevant data.

a Appropriation was made in FY 2023 enacted budget on June 27, 2022.

b Appropriation was made in FY 2024 enacted budget on June 16, 2023.

c Appropriation was made in FY 2025 enacted budget on June 17, 2024.

Project	Original PRO Approval Date / Most Recent PRO Approval Date ⁵	Total Appropriation	Planned Expenditures as of 9/30/25	Actual Expenditures as of 9/30/25	% of Planned Expenditures Spent
<i>Department of Human Services</i>					
Child Care Enhanced TEACH Program	2/6/2023 N/A	\$2,000,000 ^a	\$1,636,508	\$1,091,360	66.7%
Sub-Total		\$2,000,000	\$1,636,508	\$1,091,360	66.7%
<i>Department of Transportation</i>					
Municipal Roads Grant Program Phase II	11/19/2024 N/A	\$7,000,000 ^c	\$6,351,905	\$1,435,886	22.6%
Washington Bridge Support ⁶	7/31/2024 N/A	\$35,000,000 ^c	\$35,000,000	\$19,920,079	56.9%
Sub-Total		\$42,000,000	\$41,351,905	\$21,355,965	51.6%
<i>Department of Public Safety</i>					
Support for Survivors of Domestic Violence	10/14/2022 7/1/2024	\$10,500,000 ^a	\$10,500,000	\$6,152,772	58.6%
Sub-Total		\$10,500,000	\$10,500,000	\$6,152,772	58.6%

⁶ The SFRF allocation of \$35 million for the Washington Bridge project is one funding source of a \$97.86 million demolition project and a \$427.88 million replacement project, and RIDOT charges work against various sources based on the spending timelines and requirements of each source.

Project	Original PRO Approval Date / Most Recent PRO Approval Date ⁵	Total Appropriation	Planned Expenditures as of 9/30/25	Actual Expenditures as of 9/30/25	% of Planned Expenditures Spent
<i>Executive Office of Commerce</i>					
Hospitality, Tourism, and Events Placemaking Phase II	10/3/2024 12/13/2024	\$2,053,419 ^c	\$1,178,894	\$695,233	59.0%
Bioscience Investments	1/3/2024 4/11/2025	\$45,000,000 ^b	\$20,667,616	\$9,787,899	47.4%
Sub-Total		\$47,053,419	\$21,846,510	\$10,483,132	48.0%
<i>Executive Office of Housing</i>					
Community Revitalization	11/7/2022 10/4/2024	\$20,000,000 ^a	\$20,000,000	\$13,838,617	69.2%
Home Repair Program	7/13/2023 12/4/2024	\$4,500,000 ^b	\$4,500,000	\$1,030,154	22.9%
Housing Related Infrastructure	1/19/2024 8/5/2024	\$3,000,000 ^b	\$1,586,976	\$262,036	16.5%
Middle Income Housing	11/2/2022 10/3/2024	\$20,000,000 ^a	\$17,845,892	\$10,864,589	60.9%
Public Housing Pilot Program	3/2/2023 12/18/2024	\$10,000,000 ^a	\$10,000,000	\$3,107,412	31.1%
Statewide Housing Plan	9/26/2022 5/14/2025	\$2,000,000 ^a	\$1,949,985	\$1,402,671	71.9%
Sub-Total		\$59,500,000	\$55,882,853	\$30,505,479	54.6%

Project	Original PRO Approval Date / Most Recent PRO Approval Date ⁵	Total Appropriation	Planned Expenditures as of 9/30/25	Actual Expenditures as of 9/30/25	% of Planned Expenditures Spent
<i>Office of the Postsecondary Commissioner</i>					
Rhode Island Reconnect	11/21/2023 N/A	\$8,000,000 ^b	\$4,597,845	\$3,805,309	82.8%
Sub-Total		\$8,000,000	\$4,597,845	\$3,805,309	82.8%
Grand Total		\$179,403,419	\$144,501,044	\$79,885,660	55.3%